

For Publication

Bedfordshire Fire and Rescue Authority
13 December 2018
Item No. 13

REPORT AUTHOR: CHIEF FIRE OFFICER

SUBJECT: COMMUNITY RISK MANAGEMENT PLAN 2019-2023

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Background Papers: None

Implications (tick ✓):

LEGAL	✓	FINANCIAL	
HUMAN RESOURCES		EQUALITY IMPACT	
ENVIRONMENTAL		POLICY	✓
CORPORATE RISK	Known	OTHER (please specify)	
	New	CORE BRIEF	

Any implications affecting this report are noted at the end of the report.

PURPOSE

To advise members on progress in developing the next Community Risk Management Plan (CRMP) covering the four year period 2019-2023.

The report also seeks Members' views on proposals to revise the existing vision, objectives and priorities to improve alignment with the new fire inspection framework.

RECOMMENDATION

Members are requested to:

1. Consider the report and approach to developing the CRMP;
2. Agree the approach to consultation and associated timetable to enable final approval of our CRMP at the FRA meeting on 28 March 2019.

1. Background

- 1.1. The Fire and Rescue Services Act 2004 requires the Secretary of State to prepare a Fire and Rescue National Framework. The current Fire and Rescue National Framework for England, published in May 2018, sets out the government's priorities and expectations for Fire and Rescue Authorities (FRA) in England.
- 1.2. The National Framework requires FRAs to publish an Integrated Risk Management Plan (IRMP), reflecting up to date risk information and covering at least a 3 year period. Each plan must:
 - reflect up to date risk analyses including an assessment of all foreseeable fire and rescue related risks that could affect the area of the authority;

- demonstrate how prevention, protection and response activities will best be used to prevent fires and other incidents and mitigate the impact of identified risks on its communities, through authorities working either individually or collectively, in a way that makes best use of available resources;
- outline required service delivery outcomes including the allocation of resources for the mitigation of risks;
- set out its management strategy and risk-based programme for enforcing the provisions of the Regulatory Reform (Fire Safety) Order 2005 in accordance with the principles of better regulation set out in the Statutory Code of Compliance for Regulators, and the Enforcement Concordat; cover at least a three-year time span and be reviewed and revised as often as it is necessary to ensure that the authority is able to deliver the requirements set out in this Framework;
- reflect effective consultation throughout its development and at all review stages with the community, its workforce and representative bodies and partners; and
- be easily accessible and publicly available.

1.3. To comply with this requirement, this Authority produces a Community Risk Management Plan, covering a 4 year period that incorporates the Authority's IRMP.

1.4. The current CRMP covers the period 2015-2019 and is therefore due for review.

2. Progress in developing the CRMP for 2019-20

Community Risk Analysis

2.1. To fulfil the National Framework requirement for Authorities to *'identify and assess the full range of foreseeable fire and rescue related risks their areas face'* and directly inform the development of the next CRMP, the Head of Prevention & Protection was commissioned in the late summer to produce a comprehensive Community Risk Analysis (CRA).

2.2. The outputs from the CRA will assist us to target our fire safety, prevention and protection resources on those individuals or households who are at greatest risk from fire in the home; those most likely to engage in arson or deliberate fire setting; and on those non-domestic premises where the life safety risk is greatest.

- 2.3. In addition, the Corporate Management Team (CMT) meet twice yearly to review and update our Strategic Assessment that identifies the strategic issues facing the Service both in the short and longer term and to ensure that the Service is best positioned to continue to achieve its strategic objectives and priorities.
- 2.4. The Strategic Assessment is scheduled to be updated at the next CMT meeting on 10 December and will include an update on the emerging findings from the CRA.

Review of our Vision, Objectives & Priorities

- 2.5. Members will be aware of the current Service Vision, Objectives & Priorities as set out in Appendix A.
- 2.6. The introduction of the fire inspection framework by Her Majesty's Inspectorate of Constabulary and Fire and Rescue Services (HMICFRS) has given cause to review the structure of our strategic plans, including the current Vision, Objectives & Priorities to enable improved alignment with the three themes of Effectiveness, Efficiency & People. This would assist future inspections in following the thread from strategy through implementation into outputs and outcomes.
- 2.7. Following discussion at CMT level, it is proposed to amend our vision, objectives and priorities to reflect the table overleaf:

Our Purpose: Making Bedfordshire Safer		
Our Vision: To be an <u>outstanding</u> fire and rescue service		
Our Objectives	Our CRMP Priorities	HMICFRS Theme
PREVENTING fires & other emergencies from happening;	<ul style="list-style-type: none"> a. Reducing the number & impact of both accidental & deliberate fires within our diverse communities b. Improving our understanding of community risk through better & more innovative engagement with our diverse & hard to reach communities c. Helping reduce the number of people killed or seriously injured on our roads & our waterways d. Working with partners to support the wider public health agenda 	Effectiveness
PROTECTING people & property when fires happen;	<ul style="list-style-type: none"> a. Focus our resources on engaging & educating local businesses to reduce the risk of fire & comply with fire safety legislation b. Through inspection & audit, continue to reduce the risk from fire in buildings to both the public and firefighters 	Effectiveness
RESPONDING to fires & other emergencies promptly & effectively;	<ul style="list-style-type: none"> a. Ensure we provide an effective & timely response to fires & other emergencies at all times b. Work with LRF partners to effectively plan & prepare for local & national emergencies c. Work with partners to broaden our response role & capabilities d. Ensure our response resources & crewing arrangements are aligned to current & future risks 	Effectiveness
VALUING our people as we work together to make Bedfordshire safer;	<ul style="list-style-type: none"> a. Be an employer of choice, recruiting, retaining & developing a highly skilled & diverse workforce b. Ensure our people understand our strategic direction & their role in achieving it c. Embed a learning culture where all staff have a voice & uphold our service values d. Provide a safe, fair & healthy working environment with low absences, accidents & injuries e. Develop our managers to value, lead, motivate, develop & empower their staff to be the best they can be 	People
UTILISING our assets & resources efficiently & effectively.	<ul style="list-style-type: none"> a. Ensure we deliver a balanced sustainable budget that provides value for money, aligns our resources to risk & supports the delivery of our strategic plan b. Improve our capability to analyse community risk & how well we are using our assets & resources to Make Bedfordshire Safer. c. Be innovative in developing & delivering on our Efficiency Plan whilst maintaining a prudent level & utilisation of our financial reserves 	Efficiency

- 2.8. The proposal to change the adjective within the Service Vision from 'Excellent' to 'Outstanding' is based upon 'outstanding' being the highest of the four gradings within the HMICFRS Inspection Framework, allowing an easier means of measuring what an 'outstanding' fire and rescue service actually means.
- 2.9. The CRMP priorities will be underpinned by a further subset entitled 'Our Approach' setting out specific actions and/or approaches we will adopt during the life of the CRMP to deliver on our objectives and priorities.

3. CRMP Structure

3.1. The structure of the CRMP document will be as follows:

- Welcome & Foreword
 - Chair & CFO Intro
 - Plan Structure
- Our County & Communities
 - Details of History, Population, Demographics, Infrastructure, Risks & Future Growth
- Who We Are & What We Do
 - Fire Authority & Governance
 - Workforce & Resources Map
 - Our Values
 - Our Purpose
 - Our Vision, Priorities & Objectives
- Integrated Risk Management Planning
 - Legal Framework
 - Risk & Corporate Planning
 - How we analyse & manage risk
 - National & Regional Risks
 - Local Risk Profile highlights

- Community Safety Strategies
 - Preventing
 - Protecting
 - Responding
- Enabling Strategies
 - People
 - Assets & Resources
 - Digital
 - Finance – where the money is spent
- Accountability
 - Governance
 - Managing Performance (Pis & Annual Report)
 - Inspection & Assurance
- Communications & Engagement
 - Contact Details
 - Consultation
 - Other Documents

4. Consultation Approach

4.1. The National Framework requires Authorities to produce an IRMP (CRMP) that:

- *Reflect[s] effective consultation throughout its development and at all review stages with the community, its workforce and representative bodies and partners*

4.2. To fulfil this requirement, it is proposed to commence a public consultation on the content and structure of the 2019-2023 CRMP and the specific annual action plan for 2019/20.

- 4.3. Based upon feedback received from Members at the FRA meeting on 13 December, the outcomes from the CMT Strategic Assessment review at the CMT meeting on 10 December and the findings from the HMICFRS Inspection Report due for publication on 14 December, it is proposed to present the first draft CRMP and consultation question set to Members in advance for their consideration at the Budget Workshop on 17 January 2019.
- 4.4. Subject to approval the consultation timetable will be:
- 21 January 2019 – 18 March 2019 – 8 week Public Consultation
 - 7 Feb 2019 – CRMP update paper to FRA Meeting
 - 28 March 2019 – Consultation responses & final draft CRMP for final approval at FRA Meeting
 - 1 April 2019 – Publication of CRMP 2019/2023
- 4.5. Consultation on this CRMP will consist of a set of web based questions and questionnaires sent to a range of stakeholders & partners.
- 4.6. Internal consultation with staff and representatives bodies will be undertaken through a variety of means including management briefing days, station visits and online survey questionnaires.

5. **Recommendation**

Members are requested to:

1. Consider the report and approach to developing the CRMP;
2. Agree the approach to consultation and associated timetable to enable final approval of our CRMP at the FRA meeting on 28 March 2019.

**PAUL M FULLER CBE QFSM MStJ DL
CHIEF FIRE OFFICER**

Our Vision 2018-2022

To provide an excellent Fire and Rescue Service

Our Objectives

- To respond effectively, manage risks and reduce the number of emergency incidents we attend;
- To ensure high standards of corporate governance and continued service improvement;
- To develop our employees and create a safe, fair, equal and caring workplace for all our staff.

Our Priorities

- Make every contact count;
- Keep firefighters safe;
- Deliver effectiveness and improvements.

Our Virtues

National Values

- Service to the community;
- Valuing all our employees;
- Valuing diversity in the Service and the community;
- Valuing improvement.



Bedfordshire
Fire and Rescue Service

